

Message Text

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ORIGIN EB-11

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E.O. 11652: N/A

TAGS: ETRN, ICAO

SUBJECT: AT-WP/1158

HAVING REVIEWED AT-WP/1158 AND C-WP/5790 WHICH INCLUDES THE ANC'S CONSIDERATION OF RECOMMENDATION NO. 2 OF THE ERFA CONFERENCE, WE WOULD LIKE TO SUGGEST THAT THIS RECOMMENDATION BE IMPLEMENTED IN FOLLOWING MANNER:

1. IT IS NOT PRESENTLY PRACTICABLE TO UNDERTAKE ECONOMIC ANALYSIS DURING THE COURSE OF RAN MEETINGS, LEST SUCH MEETINGS BE UNDULY PROLONGED, AMONG OTHER CONSIDERATIONS. HOWEVER, THE SECRETARIAT SHOULD, AS SOON AS POSSIBLE, FOLLOWING THE CONCLUSION OF THE RAN MEETING, "PRICE-OUT" THOSE FACILITIES AND SERVICES IN RAN PLANS, THE INCLUSION OF WHICH HAD BEEN OBJECTED TO BY STATES ON THE GROUNDS THAT THEY WERE NOT REQUIRED FOR INTERNATIONAL AIR NAVIGATION

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AND ON WHICH SUCH STATES CONTINUE TO RESERVE

THEIR POSITION AT THAT MEETING OR IN SUBSEQUENT NOTIFICATION TO THE SECRETARIAT PRIOR TO ANC CONSIDERATION. THE FOREGOING RESERVATION SHALL CONSTITUTE OBJECTION WITHIN THE MEANING OF PARAGRAPHS 3 AND 4 OF PROCEDURE FOR THE AMENDMENT OF APPROVED REGIONAL PLANS.

2. THE SECRETARIAT'S EFFORTS TO "PRICE-OUT" QUESTIONED FACILITIES OR SERVICES SHOULD BE BASED ON DATA DERIVED FROM THE BIENNIAL COST AND TRAFFIC DATA WHICH IT IS PROPOSED ICAO COLLECT, OR, LACKING SAME, FROM THE IMPLEMENTING STATE, INSOFAR AS PRACTICABLE. RELATIVE TO AIRPORT COST DATA, THE US COULD SUPPLY WHAT IT HAS ALREADY STATED TO ICAO, IS AVAILABLE, I.E. EXAMPLES OF FACILITY AND SERVICE COSTS AT FEDERAL AIRPORTS. THE SECRETARIAT WOULD NOT PERFORM ANY COST/BENEFIT ANALYSIS; IT WOULD MERELY CALCULATE TOTAL ANNUAL COSTS AND AN ESTIMATE OF THE EXPECTED USER CHARGE IMPACT.
3. WITH REGARD TO FACILITIES AND SERVICES PROPOSED FOR ADDITION BETWEEN RAN MEETINGS BY STATES, THE "ORIGINATOR'S REASON FOR AMENDMENT" (PARAGRAPH D) AND "SECRETARIAT COMMENTS" (PARAGRAPH G) SECTIONS OF THE STANDARD FORM USED IN CORRESPONDENCE BETWEEN RAN MEETINGS FOR "PROPOSALS FOR AMENDMENT OF AIR NAVIGATION PLANS" SHOULD BE EXPANDED TO INCLUDE COMMENTS ON THE ESTIMATED COSTS INVOLVED AND THE EXPECTED IMPACT ON ANY CURRENT OR PLANNED USER CHARGE SCHEME. WHEN A STATE SHALL RESERVE ON THE AMEDEMMENT, THE FINANCIAL DATA SO PROVIDED SHALL BE EVALUATED BY THE SECRETARIAT IN THE LIGHT OF THE ICAO BIENNIAL COLLECTION OF COST AND TRAFFIC DATA SYSTEM, OR OTHER APPROPRIATE SOURCE, FOR CONSIDERATION OF THE ANC.

4. THESE DATA WOULD THEN BE GIVEN TO THE ANC AND,
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PRESUMABLY THEY WOULD PROVIDE SOME ADDITIONAL JUSTIFICATION FOR ELIMINATION OF REALLY QUESTIONABLE OR MARGINAL FACILITIES OR SERVICES NOT REQUIRED FOR INTERNATIONAL AIR NAVIGATION.

5. RECOMMENDATIONS COULD THEN BE MADE BY THE ANC TO THE COUNCIL WHICH WOULD HAVE THE BENEFIT OF ECONOMIC AS WELL AS TECHNICAL FACTORS IN ITS

REVIEW OF RAN FACILITIES AND SERVICES ON WHICH STATES WERE RESERVED.

THE SUGGESTION IN PARA 1 ASSUMES THAT THE ANC'S DELEGATED AUTHORITY FROM THE COUNCIL WOULD PERMIT THE CONSIDERATION OF ECONOMIC AS WELL AS TECHNICAL ASPECTS OF RAN PLANS. IF THIS IS NOT THE CASE, IT IS RECOMMENDED THAT THE COUNCIL EXPAND ITS DELEGATION OF AUTHORITY.

IN CONNECTION WITH 5 ABOVE, THE ANC, ACTING UNDER DELEGATED AUTHORITY NORMALLY REVIEWS RECOMMENDATIONS OF RAN MEETINGS INVOLVING ITEMS TO BE INCLUDED IN RAN PLANS. UNDER THIS PROCEDURE RECOMMENDATIONS INVOLVING FACILITIES OR SERVICES ON WHICH STATES HAVE RESERVED INCLUDING THOSE BEING ACTED ON BETWEEN MEETINGS ARE REFERRED TO THE COUNCIL. THE ABOVE PROCEDURE WOULD HAVE THE FOLLOWING BENEFITS:

(A) THE RAN MEETING WOULD NOT BE THE FORUM FOR ECONOMIC ANALYSIS;

(B) RESERVED ITEMS ONLY WOULD NEED AND HAVE THE BENEFIT OF SECRETARIAT EVALUATION AS TO TOTAL ANNUAL COSTS BASED ON THE BIENNIAL COST AND TRAFFIC DATA WHICH, HOPEFULLY, WILL BECOME AVAILABLE IN 1975. MOREOVER, SUCH EVALUATION WOULD NOT INVOLVE ANY COST/BENEFITS ANALYSIS, A QUESTIONABLE PROCEDURE WHEN APPLIED TO AVIATION BECAUSE IT INVOLVES THE QUANTIFICATION OF SAFETY. (SEE ANC DISCUSSIONS ON THIS MATTER AT PARA 6 OF ATTACHMENT TO AT-WP/1158);

(C) THE ANC WOULD HAVE ADDITIONAL RATIONALE TO LIMITED OFFICIAL USE

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ELIMINATE QUESTIONED OR MARGINAL ITEMS; AND

(D) THE COUNCIL WOULD ALSO HAVE AN ADDITIONAL PERSPECTIVE IN COMING TO ITS DECISION ON QUESTIONED ITEMS.

(E) IT WOULD ALSO GIVE SOME RECOGNITION TO THE SPIRIT OF RESOLUTION A16-10 AND RECOMMENDATION NO. 2 OF ERFA.

(F) IT WOULD NOT APPEAR THAT THIS PROPOSAL WOULD REQUIRE ADDITIONAL STAFFING.

IN THE LIGHT OF THE ABOVE, COUNCIL SHOULD RESPOND TO RECOMMENDATION NO. 2 BY ADOPTING THE PROCEDURE INDICATED.

HOWEVER, INASMUCH AS THE ABOVE PROPOSAL IS RATHER COM-
PREHENSIVE, AN INFORMAL SOUNDING IS SUGGESTED BEFORE US
PRESENTATION OF THE PROPOSAL TO ATC. KISSINGER

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